Report from the

The Second Lebanon War Experience at Western Galilee Hospital

Bartholomew Lino, MPH; Arie Eisenman, MD; Richard Schuster, MD, MMM; Carlos Giloni, MD; Masad Bharoum, MD; Moshe Daniel, MD; Cham Dallas, PhD

ABSTRACT

The summer of 2006 in northern Israel served as the battleground for the second war against Hezbollah based along Israel's border with southern Lebanon. Western Galilee Hospital (WGH), which is located only 6 miles from the Lebanese border, served as a major medical center in the vicinity of the fighting. The hospital was directly impacted by Hezbollah with a Katyusha rocket, which struck the ophthalmology department on the 4th floor. WGH was able to utilize a 450-bed underground facility that maintained full hospital functionality throughout the conflict. In a major feat of rapid evacuation, the entire hospital population was relocated under the cover of darkness to these bunkers in just over 1 hour, thus emptying the building prior to the missile impact. Over half of the patients presenting during the conflict did not incur physical injury but qualified as acute stress disorder patients. The particulars of this evacuation remain unique owing to the extraordinary circumstances, but many of the principles employed in this maneuver may serve as a template for other hospitals requiring emergency evacuation. Hospital functionality drastically changed to accommodate the operational reality of war, and many of these tactics warrant closer investigation for possible implementation in other conflict zones. (*Disaster Med Public Health Preparedness*. 2016;10:152-156)

Key Words: hospital evacuation, war, stress disorders, traumatic, acute, missile attack

orthern Israel served as the battlefield for a war with Hezbollah based in southern Lebanon over the summer of 2006. Western Galilee Hospital (WGH) provided emergency medical care for wartime casualties. Hezbollah deliberately targeted and attacked WGH with Katyusha rockets early in the conflict, one of which made a direct hit on the hospital. The entire hospital population relocated under the cover of darkness to previously prepared bunkers in just over 1 hour, completing the relocation prior to the missile hit on the hospital. These successful changes in hospital functionality warrant consideration in other facilities.

A salient opportunity for improvement addressed in this field report centers around the admission and processing of emotionally traumatized casualties referred to as acute stress disorder (ASD) patients. Many response paradigms indicate that ASD patients will process through the emergency department (ED) essentially alongside or behind physically wounded patients.¹⁻³ The experience at WGH made evident that such response expectations met with significant limitations. While the efficacy of the early treatment of ASD patients remains a matter of active study and some criticism, group counseling sessions and light exercise protocols were utilized by WGH staff with positive results.⁴ An avoidance of sedatives such as benzodiazepines also stood out as different from some conventional treatment protocols currently indicated for such patients.⁵

PSYCHIATRIC SERVICES

WGH response plans initially directed that ASD patients present for initial processing alongside physically injured casualties. Staff reported that as seriously injured civilians and soldiers rolled past the ASD casualties on stretchers, the images became more than these emotionally compromised individuals could reasonably tolerate. Several became belligerent as a result and were restrained to restore order in the ED. WGH staff further noted that the physically wounded patients witnessed this behavior and became more upset as a result. It was agreed that such disorder could have escalated to threaten the entire department's ability to function unless action was taken to address this issue. WGH needed a new plan.

Hospital administration quickly instituted a new protocol for initial processing of ASD patients.

Following initial triage by primary responders, ASD casualties were transported to a separate location. This dedicated wing for psychiatric services was staffed primarily by social workers and nursing assistants volunteering from within the local population following the closure of most local businesses. These personnel routinely work with emotionally stressed persons in a variety of circumstances as opposed to emergency clinical staff. One ED physician remained in the stress casualty entrance to affirm the initial triage. This clinician watched for signs of myocardial infarction or other medical emergencies. Remarkably, not a single ASD victim required transfer to the ED owing to a missed diagnosis throughout the conflict. The ED became a calmer and less congested venue without the ASD patients, thus facilitating efficient clinical operation as reported by members of the medical staff.

Therapeutic interventions utilized during the conflict also merit consideration as one of several possible treatment modalities. Ongoing debate within the psychiatric medical community regarding early treatment efficacy indicates mixed results.^{3,5} Indeed, numerous studies indicate a negative longterm effect on ASD patients receiving early psychological counseling or debriefing.³ Supportive psychotherapy sessions conducted at WGH included group discussions focusing more on current emotions as opposed to recounting the recently traumatic events. DSM-IV TR (*Diagnostic and Statistical Manual of Mental Disorders*, 4th edition, text revision) guidelines indicate that many ASD patients may present with a "numb" expression and diminished physical mobility, as did many of the patients who arrived at WGH.⁶ Dr. Carlos Giloni, the sole psychiatrist staffed at WGH during the war, decided to intervene in this area of immobility.

The clinical contention to encourage physical movement stems from the assertion that immobility allows ASD patients to sit idly and worsen by recounting the horrific events leading to their admission.⁷ Arriving ASD patients were encouraged by volunteers to stand and walk into the building. This emphasis on physical activity continued with yoga, Tai-Chi, and other light exercise classes. The concern over immobility primarily contributed to the therapeutic decision to avoid sedatives such as benzodiazepines in ASD patient therapy.⁷ Studies currently indicate mixed results of such therapy, but the current investigation focuses only on the outcomes reported in this particular incident. Quantitative data for these patients were not made available for this report, but interviews with staff including Dr. Giloni indicated positive results.

EMERGENCY DEPARTMENT AND EVACUATION

The rapid influx of patients and staff into the emergency room required an alternate layout of the department and added personnel numbers to accommodate the response to a mass casualty event.⁸ Privacy screens between ED beds were removed to facilitate greater mobility. Equipment staged in the area was limited to those items deemed critical to response efforts to further maximize available floor space. A single direction for traffic was established for movement through the floor space of the department. Patients transferred out of the ED were not readmitted in part to maintain





FIGURE 2





this traffic direction. ED primary receivers awaited patient arrival with their own stretchers staged at the entrance and transferred the victims from ambulance stretchers before entering the hospital. This strategy aided traffic reduction by keeping emergency medical services personnel outside and eliminating the need to turn stretchers around inside.⁹

WGH disaster planners themselves did not entirely agree on the necessity of construction of the underground facility, but supporters of the initiative found vindication in the form of a successful response to both the war at large and survival following direct attack. Following completion of the bunker, drills began in earnest to maximize the utility of the new addition. Construction of the facility included features that would allow the entire hospital population to physically access the facility in short order. These considerations included multiple access points and protected passages to these entrances. Evacuation protocols were developed in each department and were practiced regularly. As a purposed relocation shelter, the space was forbidden from alternate uses such as storage or facility expansion. Copies of these plans were placed in staff congregation areas such as nursing stations for quick reference if required.

RESULTS

The 1-hour evacuation time stands out as a vital statistic but not the only one of note. The daily distribution of casualties included with this field report indicates the number and severity of patients presenting over each day of the conflict (Figure 1). Times of admission of patients during the war created periods of high and low activity that dictated staffing

FIGURE 3



levels with notable regularity over each day (Figure 2). A photograph (Figure 3) taken shortly after the missile attack displays the exterior structural damage incurred by the hospital. A satellite photo of the Nahariya area (Figure 4) shows where rockets landed in the region. A cluster of 3 rocket hits can be seen in the hospital complex on the right-hand side. Average treatment time of each injury severity category was also recorded with moderately wounded patients requiring the longest average treatment time.

FIGURE 4

Missile Impacts Both Around Western Galilee Hospital (3 Hits to the Right) and in Nahariya Roughly 1 Mile to the West During the 2006 War.



CONCLUSIONS

Even a facility with the collective foresight and means to construct a 450-bed underground hospital structure improvised several key aspects of their plan to ensure an effective response. The separation of ASD casualties from physically wounded patients improved treatment for both groups. Physical activity for ASD patients may have improved their treatment further. These patients also largely did not receive sedative agents such as benzodiazepines, which may have contributed to their successful treatment. Aspects of ED functionality and the evacuation protocol met with success by use of more conventional means.

WGH staff and senior administration reported that successful evacuation and ED patient surge responses require realistic and frequent drills to maintain readiness. Staging of stretchers outside the ED with primary receivers maintains traffic direction and reduces congestion. The refusal to retake patients who are moved from the ED also reduces congestion and maintains order. WGH clinicians stressed the importance of maintaining order within the ED as well as associated departments to maintain functionality, particularly over a prolonged period. Hospitals needing to develop evacuation protocols or emergency response procedures for a range of circumstances could consider the effective example of WGH as guidance for their own facilities, especially in conflict zones.

About the Authors

Institute for Disaster Management, College of Public Health, University of Georgia, Athens, Georgia (Mr Lino and Dr Dallas); Emergency Department, Galilee Medical Center, Nahariya, Israel and Faculty of Medicine, Bar Ilan

Second Lebanon War Experience at Western Galilee Hospital

University, Zafed, Israel (Dr Eisenman), Galilee Medical Center, Nahariya, Israel (Drs Giloni, Bharoum, and Daniel); and Center for Global Health, College of Public Health, University of Georgia, Athens, Georgia (Dr Schuster). Mr Lino is now with the East Tennessee State University, Gatton College of Pharmacy, Mountain Home, Tennessee.

Correspondence and reprint requests to Cham Dallas, PhD, 145 Wright Hall, Institute for Disaster Management, College of Public Health, University of Georgia, Athens, GA 30602 (e-mail: cdallas@uga.edu).

Published online: July 21, 2015.

REFERENCES

- 1. Meredith LS, Zazzali JL, Shields S, et al. Psychological effects of patient surge in large-scale emergencies: a quality improvement tool for hospital and clinic capacity planning and response. *Prehosp Disaster Med.* 2010;25 (2):107-114.
- Nager AL, Khanna K. Emergency department surge: models and practical implications. J Trauma. 2009;67(2 Suppl):S96-S99.

- Hirshberg A, Scott BG, Granchi T, et al. How does casualty load affect trauma care in urban bombing incidents? A quantitative analysis. J Trauma. 2005;58(4):686-693.
- Hick JL, Hanfling D, Burstein JL, et al. Health care facility and community strategies for patient care surge capacity. Ann Emerg Med. 2004;44(3):253-2613.
- Kosashvili Y, Aharonson-Daniel L, Peleg K, et al. Israeli hospital preparedness for terrorism-related multiple casualty incidents: can the surge capacity and injury severity distribution be better predicted? *Injury*. 2009;40(7):727-731.
- 6. Peleg K, Kellermann AL. Enhancing hospital surge capacity for mass casualty events. JAMA. 2009;302(5):565-567.
- Tadmor B, McManus J, Koenig KL. The art and science of surge: experience from Israel and the U.S. military. *Acad Emerg Med.* 2006;13(11): 1130-1134.
- Zilm F, Berry R, Pietrzak MP, et al. Integrating disaster preparedness and surge capacity in emergency facility planning. J Ambul Care Manage. 2008;31(4):377-385.
- Tadmor B, McManus J, Koenig KL. The art and science of surge: experience from Israel and the U.S. military. Acad Emerg Med. 2006;13(11): 1130-1134.