

Public health issues arising from microbiological and labelling quality of foods and supplements containing probiotic microorganisms

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Abstract

Objective: To assess the accuracy and helpfulness of labelling on products containing probiotic bacteria.

Design and setting: 52 such products – 44 from the UK (21 supplements, 15 fermented functional foods, eight ‘health-care’ products) and eight from continental Europe – have been tested for microbiological content, and results compared to the information available on their labels. Products were stored in the dark at 4°C and analysed before their expiry or sell-by date. Careful note was taken of wording on labels, package inserts, packaging, promotional literature and catalogue descriptions, as applicable. Products were cultured on appropriate bacteriological media, and organisms grown were counted and identified.

Results: Bioyoghurts gave no indication of numbers, and only five accurately described their bacterial content; results of culture were usually satisfactory. ‘Health-care’ products (mostly intended for the bowel) usually indicated the presence of bacteria, but the numerical content was hard to ascertain, and cultural results fell short of label claims. Supplements were sometimes incorrectly labelled in bacteriological terms, and often contained markedly reduced numbers and/or had extraneous strains and/or strains specified on the label were missing. Products from continental Europe (that were sold for specific medical indications) seemed of a higher microbiological standard. The potential pathogen *Enterococcus faecium* was found in nine products. The most successful of the new functional foods in Britain now contain probiotics, and probiotic preparations are prominent among the expanding range of nutritional supplements presently available to consumers.

Conclusions: Our findings have public health implications, and suggest that improvements are needed in labelling and quality assurance procedures for products containing probiotic organisms. The presence of the potential pathogen *Enterococcus faecium* (intentionally or as a contaminant) in some products calls for a review of the value of this species as a probiotic.

Keywords
Probiotics
Functional foods
Supplements
Labelling
Yoghurt

The concept that certain types of bacteria are ‘friendly’ as opposed to ‘hostile’ (i.e. promote health rather than disease) has been current for about 100 years¹. Such ‘friendly’ bacteria are called ‘probiotics’². While there is some disagreement on scientific and commercial grounds over details of the precise meaning of this word³, a reasonable working definition is ‘preparations consisting of viable microorganisms and/or their components or metabolic products, that protect or otherwise benefit a host either directly or by augmenting natural physiological or defence mechanisms’.

Increased awareness of the potential benefits of a ‘healthy’ lifestyle has characterized the 1990s, and many foods and diet supplements have been launched

purporting to be healthier. Thus, the so-called ‘functional foods’ contain added ingredients claiming to provide specific health benefits to consumers. The most successful of these products in Britain to date consist of, or contain, probiotics, and provide an early indication of some of the public health issues raised by the whole class of functional foods. At the same time, diet supplements have expanded beyond conventional vitamin and mineral pills to provide a wide range of novel compounds, including probiotics. The active ‘functional ingredients’ in both of these forms of probiotic products are the specific ‘friendly’ bacteria they contain, usually ‘lactic acid bacteria’, such as lactobacilli, enterococci, streptococci and bifidobacteria.

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Probiotics are available in the UK firstly, as supplements consisting of freeze-dried bacteria, secondly in fermented foods such as yoghurts, and thirdly in products aimed at enhancing specific aspects of 'health', such as bowel cleansers. In some countries probiotics are sold as remedies for specific medical conditions such as diarrhoea, a practice that is forbidden in the UK under the Medicines Act⁴.

Three public health issues are relevant to this group of products:

1. Are they safe, both on a personal and societal level? Our earlier work has drawn attention to the presence of *Enterococcus faecium* in several probiotic products⁵, and questioned the risks involved in relation to possible benefits⁶.
2. Are they effective in fulfilling their promoted claims to enhance health? We⁷ and others^{8,9} have concluded that this question remains open until proper clinical trials have been conducted.
3. Are they labelled clearly and accurately, so consumers may know precisely what they are buying? To be practically useful to consumers, labels should have the following information:
 - (a) notification of the presence of live bacteria;
 - (b) the precise nature of the bacteria;
 - (c) numbers of each species, in units comprehensible to consumers and microbiologically accurate;
 - (d) the minimum amount necessary to bring about any claimed health effect, either in terms of numbers of bacteria or of servings; and
 - (e) the accurate content at the time of purchase, not just at some stage during manufacture.

In order to investigate the problems set out above, we have undertaken a microbiological analysis of a wide range of various products containing probiotic bacteria, and correlated the results with information (or lack of it) on labels or associated promotional material.

Materials and methods

Probiotic preparations

A total of 52 preparations containing probiotic bacteria were investigated: 44 were purchased in the UK and eight preparations were obtained from other EU countries (three from France, two each from Denmark and Germany, one from Italy). All were products readily available to the ordinary consumer.

In the UK these products were:

- 21 different brands of supplements, most bought from retail pharmacies or health food shops, the remainder by mail order,
- 15 fermented functional foods (11 labelled as 'live'

or 'bio' yoghurts, three fermented milks and one fromage frais), bought in supermarkets; and

- eight 'health-care' products labelled or described in catalogues as useful for a specific perceived problem (six to the bowel, one to candidiasis, one to the immune system). Most of these were from mail order catalogues.

The eight preparations obtained from other EU countries were capsules, tablets or suspensions indicated for gastrointestinal disorders, labelled as containing live microorganisms.

Products were stored in the dark at 4°C and analysed before their expiry or sell-by date. Careful note was taken of wording on labels, package inserts, packaging, promotional literature and catalogue descriptions, as applicable.

Microbiological methods

Products were cultured on MRS agar (Unipath CM 359 + 1% agar), Fastidious Anaerobe agar (Lab M) supplemented with 5% whole horse blood (FAB) or *m-Enterococcus* agar (Difco 0746-17), as appropriate. MRS agar is recommended by the International Dairy Federation¹⁰ for microbiological investigation of yoghurt. Plates were incubated at 37°C usually for 48 h, MRS and FAB under anaerobic conditions (GasPak), *m-Enterococcus* agar in air. Bacteria were identified by colonial and microscopic morphology, susceptibility to metronidazole and reactions in the appropriate API kit.

Quantitative counts were made on products where a specific viable count was stated: a weighed amount of the product, suitably processed if necessary (i.e. a tablet was crushed in a sterile mortar, a capsule was opened), usually about 1 g, was suspended in a measured volume of 0.1% Tryptone Soya broth (Unipath CM 129), vortexed and allowed to settle for 20 min. Duplicate 0.1 ml amounts of decimal dilutions of the supernatant fluid were spread onto plates, and colonies counted after incubation, as above. When products did not specify a particular viable count, qualitative investigations only were carried out.

Results

Functional foods

Bioyoghurts (Table 1)

Ten of the 11 products tested indicated that they contained live bacteria. Five accurately described the types of bacteria they contained, three by genus and species, using correct nomenclature, one by the term 'bifidus' (it contained *Bifidobacterium* sp.) and one citing LGG (= *Lactobacillus* sp. Goldin and Gorbach). The other five were less precise, their labels stating

Table 1 Labelling and microbiological findings on 'live' or 'bio' yoghurts

Product	Label	Finding
I	<i>L. acidophilus</i> <i>B. longum</i> <i>S. thermophilus</i>	<i>L. acidophilus</i> <i>Bifidobacterium</i> sp. <i>S. thermophilus</i>
II	'Special bio-cultures'	<i>L. acidophilus</i> <i>Bifidobacterium</i> sp.
III	'Lactic acid culture'	<i>E. faecium</i> <i>S. thermophilus</i>
IV	'Active bifidus'	<i>Bifidobacterium adolescentis</i> <i>Lactococcus lactis</i>
V	<i>L. acidophilus</i> <i>S. thermophilus</i>	<i>L. acidophilus</i> <i>S. thermophilus</i>
VI	'Live LGG culture'	<i>L. acidophilus</i> <i>Lactobacillus</i> sp.*
VII	<i>L. bulgaricus</i> <i>L. acidophilus</i> <i>S. thermophilus</i> <i>Bifidus Bifidum</i>	<i>L. delbrueckii</i> var. <i>lactis</i> <i>L. acidophilus</i> <i>S. thermophilus</i> <i>Bifidobacterium</i> sp.
VIII	'Yoghurt culture'	<i>L. rhamnosus</i> <i>L. delbrueckii</i> var. <i>bulgaricus</i> <i>S. thermophilus</i>
IX	'Selected cultures'	<i>L. delbrueckii</i> var. <i>bulgaricus</i>
X	'Special live cultures'	<i>L. acidophilus</i> <i>S. thermophilus</i> <i>Bifidobacterium</i> sp.
XI	Bacteria not mentioned	<i>L. acidophilus</i> <i>S. thermophilus</i> <i>Bifidobacterium</i> sp.

* Conforms to published description of *Lactobacillus* GG.

'lactic acid culture', 'yoghurt culture', 'special bioculture', 'special live culture', 'live yoghurt culture' and 'selected cultures'. The first of these contained *E. faecium*, the second *L. rhamnosus* and the others classic yoghurt organisms only, such as *L. acidophilus*, *Streptococcus thermophilus* and/or bifidobacteria. Only two of the 11 specified a particular strain (LC1 and GG),

and two others used an adjective ('Causido', 'Biogarde') to describe an unspecified mixed culture.

The five products with precise labelling usually contained the species stated, and were free of extraneous bacteria, with two exceptions (the additional presence of, respectively, *L. acidophilus* and of *Lactococcus lactis cremoris*).

None of the 11 gave any indication of bacterial numbers.

Other foods

Two of the fermented milks identified a named bacterial strain (LC1, Shirota) on label or packaging. On culture, both contained the stated species. Numbers per millilitre were available for one species. The third product (a 'live cultured buttermilk') made no mention of a bacterial content; it was found to contain *Lactococcus lactis*.

The fromage frais was not labelled as containing bacteria, but *S. thermophilus* was isolated from it.

'Health-care' products

Results are summarized in Table 2. In six of the eight products tested the presence of bacteria was clearly identified on the label, and either *L. acidophilus* or bifidobacteria were specified. The other two were not clearly labelled as containing bacteria – one was stated to have 'super-prodophilus' (a term not instantly recognizable as referring to bacteria), and the other was stated in the catalogue but not on the label to contain 'intestinal flora'.

Numbers of viable bacteria were stated specifically on one product only, while two others quoted 'millions of viable organisms'. Four products labelled the bacterial content in milligrams only (reference to the catalogue allowed this to be translated into an actual number in two cases), and one gave no information on numbers.

Table 2 Labelling and microbiological findings on health-care products

Product	Microbiological claims		Experimental findings	Comment
	Quantitative	Qualitative		
I	10 ⁷ each	<i>L. acidophilus</i> <i>L. bifidus</i>	2 × 10 ⁴ <i>L. acidophilus</i>	Numbers low; one named species missing
II	'Millions'	<i>L. acidophilus</i>	> 10 ⁶ <i>L. acidophilus</i>	Satisfactory
III	3 mg (Catalogue: 10 ¹⁰)	<i>L. acidophilus</i>	3 × 10 ⁴ <i>L. rhamnosus</i> small nos <i>E. faecium</i>	Low numbers; inadequate information on container
IV	'Millions'	<i>L. acidophilus</i>	> 10 ⁶ <i>L. acidophilus</i>	Satisfactory
V	300 mg	<i>L. acidophilus</i>	No growth	Unsatisfactory; poorly labelled
VI	No information (Catalogue: 'intestinal flora')		No growth	Unsatisfactory; poorly labelled
VII	5 mg (Catalogue: 10 ¹⁰)	Bifidobacterium	2 × 10 ⁷ lactobacilli	Low numbers; wrong species; poorly labelled
VIII	75 mg	'Superprodophilus'	3 × 10 ⁷ <i>L. acidophilus</i>	Labelling unhelpful qualitatively and quantitatively

Culture showed only two products to be satisfactory both qualitatively and quantitatively. Two failed to grow any bacteria, and four contained either lower than claimed numbers of the stated species, had extraneous species (*E. faecium* was isolated from one) or did not contain the stated species.

Probiotic supplements

UK products (Table 3)

All 21 preparations tested were labelled as containing bacteria, but nomenclature was not always correct. For example, the term '*Lactobacillus bifidus*' was used on four products; this name is over 20 years out of date, such strains having been transferred to the genus *Bifidobacterium*¹¹. However, we found that the species supplied to wholesalers under this name was in fact *L. rhamnosus*. *E. faecium* was labelled in three products by its former name of *S. faecium* (nomenclature was changed in 1984). Four products contained named strains of *L. acidophilus* (INT9, #R and, in two products, DDS-1; however, in identification tests the two strains named as DDS-1 were found to differ by 10 characteristics, and thus cannot both be DDS-1). Nineteen products stated on the label the numbers of bacteria present; of the two that did not, one quoted milligrams only, and for the other the catalogue had to be consulted. For products that contained more than a single species, information on numbers was often confusing, a total count being given rather than individual counts of each species.

Microbiologically, seven products fulfilled their label claims quantitatively completely, and two more had counts within 50% of the on-label figure. In nine products counts were 90% or more below the stated figure (one product was sterile despite a label claim of 2×10^9 bacteria/tablet). No judgement could be made in the case of the product where a viable count had not been stated.

The 21 products tested contained, according to their labels, 47 bacterial species (20 *L. acidophilus*, 16 other lactobacilli, eight bifidobacteria, two *E. faecium*, one *S. thermophilus*). Only nine products contained only the species stated on the label; the other 12 either lacked one or more stated species, a species had been misidentified (e.g. *L. rhamnosus* in place of *L. acidophilus*), or there was a contaminant present (*E. faecium* or a pediococcus). The latter applied in five cases. Only seven of the 21 products tested were bacteriologically satisfactory both qualitatively and quantitatively.

Non-UK products (Table 4)

The eight products obtained from continental Europe and sold for medicinal purposes contained, according to the labels: three enterococci, one *Escherichia coli*, two *Bacillus* spp., one lactobacilli,

one bifidobacteria and one *Saccharomyces boulardii*. All were labelled as containing microorganisms; all but one gave precise quantitation on label. One lacked one of the two species listed. All fulfilled their numerical claims.

Discussion

Accurate naming of bacteria

Certain bacterial strains have properties that suggest a potential probiotic activity *in vivo*⁹. However, not all strains of the same species will have these same abilities^{12,13}. Thus it is important that the consumer be able to select a product whose component bacteria have been shown to have useful properties; this is only possible if full information as to strain characterization is given on the label. *Lactobacillus* strains GG, La 1 (used to make LC1 products) and Shirota are examples of well-characterized strains on which much research has been done^{14–17}. However, it cannot be assumed that the other (mostly anonymous) strains found here as 'probiotics' will also have similar beneficial properties.

Lay people aware of the potential of bifidobacteria as probiotics would probably assume (wrongly in this instance) that a product labelled '*L. bifidus*' contained bifidobacteria – whereas in fact these strains were found to be *L. rhamnosus*. Furthermore, consumers knowing of 'superbugs' from the media might wish to avoid eating *E. faecium*, but be unaware that this species is present in several probiotic products, either as a contaminant, as the starter culture itself or masquerading under another name (*S. faecium*). As stated previously, we⁶ consider *E. faecium* to be more of a hazard than a benefit as a probiotic organism.

For these reasons it is important to the consumer, and should be incumbent upon the producer, to ensure that names of bacteria are correct and given in full. Inaccurate labelling also reflects badly on suppliers of probiotics (both the raw materials and finished product), having important negative implications for standards of quality control and scientific and manufacturing competence.

Consumers who buy probiotic supplements are actively looking for a source of potentially beneficial bacteria. However, in the case of purchases of yoghurt, the situation is not so clear cut. Yoghurt is a highly nutritious food¹⁸, and consumption in the UK has increased greatly during the 1990s, to an estimated 4.7 kg head⁻¹ in 1995¹⁹. Yoghurt is now a 'core' purchase¹⁹, and is probably mostly bought as a convenient pleasant tasting snack or sweet rather than as a specifically recognized health food. Conversely, the increased sales of bioyoghurts, with their content of 'friendly' bacteria^{20,21}, argues that here the consumer is, as for supplements, purposefully seeking

Table 3 Labelling and microbiological findings on probiotic supplements bought in the UK

Product	Microbiological claims*		Experimental findings*	Comment
	Qualitative	Quantitative		
A	4 × 10 ⁹	<i>L. acidophilus</i> bifidobacteria	3.5 × 10 ⁹ <i>L. acidophilus</i> 10 ⁷ <i>Bifidobacterium</i> sp.	Satisfactory
B	2 × 10 ⁹	<i>L. acidophilus</i> <i>L. bulgaricus</i>	< 1 bacterium	No bacterial growth
C	500 mg	<i>L. acidophilus</i>	> 10 ⁷ <i>L. acidophilus</i> > 10 ⁷ <i>L. fermentum</i> 10 ⁷ <i>Pediococcus</i> sp. ^a	Unhelpful quantitation, two extra species
D	2.5 × 10 ⁸	<i>L. acidophilus</i> <i>B. bifidum</i>	3 × 10 ⁷ <i>L. acidophilus</i> 9 × 10 ⁴ <i>L. plantarum</i> 5 × 10 ⁴ <i>Pediococcus</i> sp. ^a	Low count, two extra species; one named species missing
E	10 ⁸	<i>L. acidophilus</i>	1.3 × 10 ⁷ <i>L. delbrueckii</i> 5 × 10 ³ <i>Enterococcus faecium</i>	Named species missing, low numbers, extra species
F	10 ⁹	<i>L. acidophilus</i>	6.3 × 10 ⁸ <i>L. acidophilus</i>	Acceptable
G	> 5 × 10 ⁷ > 5 × 10 ⁷	<i>L. acidophilus</i> <i>L. bifidus</i>	2.6 × 10 ⁶ <i>L. fermentum</i> 10 ⁶ <i>L. rhamnosus</i> 10 ⁶ <i>Pediococcus</i> sp. ^a 1.6 × 10 ³ <i>E. faecium</i>	Low numbers; named species missing; wrong nomenclature; three extra species
H	4 × 10 ⁹	<i>L. acidophilus</i> <i>B. bifidum</i>	3 × 10 ⁹ <i>L. acidophilus</i> 9 × 10 ⁸ <i>Bifidobacterium</i> sp.	Satisfactory
I	c 10 ⁹	<i>L. salivarius</i>	3 × 10 ⁷ <i>L. salivarius</i>	Low numbers
J	4 × 10 ⁹	<i>L. acidophilus</i> bifidobacteria	3 × 10 ⁹ <i>L. acidophilus</i> 2.5 × 10 ⁸ <i>Bifidobacterium</i> sp.	Satisfactory
K	> 2 × 10 ⁹	<i>L. acidophilus</i> <i>L. rhamnosus</i>	1.2 × 10 ⁶ <i>L. acidophilus</i> 1.4 × 10 ⁴ <i>L. rhamnosus</i>	Low numbers
L	2 × 10 ⁹	<i>L. acidophilus</i>	2.2 × 10 ⁹ <i>L. acidophilus</i>	Satisfactory
M	6.4 × 10 ⁶	<i>L. acidophilus</i>	4 × 10 ⁶ <i>L. acidophilus</i>	Acceptable
N	8 × 10 ⁹	<i>L. acidophilus</i> <i>L. rhamnosus</i> <i>L. bifidus</i> <i>S. faecium</i>	3 × 10 ⁷ <i>L. acidophilus</i> 7 × 10 ⁶ <i>L. rhamnosus</i> 2 × 10 ⁶ <i>L. rhamnosus</i> 7 × 10 ⁸ <i>E. faecium</i>	Low numbers; wrong nomenclature
O	4 × 10 ⁹	<i>L. acidophilus</i>	5 × 10 ⁹ <i>L. acidophilus</i>	Satisfactory
P	2 × 10 ⁹	<i>L. acidophilus</i> <i>L. rhamnosus</i> <i>L. bifidus</i> <i>S. faecium</i>	3 × 10 ⁷ <i>L. rhamnosus</i> (two strains) 7 × 10 ⁸ <i>E. faecium</i>	Named species missing; wrong nomenclature
Q	5 × 10 ⁷	Seven species ^b	9 × 10 ⁵ six species	One named species missing; low numbers
R	2 × 10 ⁹	<i>L. acidophilus</i> <i>L. rhamnosus</i> <i>L. bifidus</i>	2 × 10 ⁸ <i>L. acidophilus</i> 2.6 × 10 ⁹ <i>L. rhamnosus</i> (two strains)	Numbers satisfactory; wrong nomenclature
S	2 × 10 ⁷ each	<i>L. acidophilus</i> <i>L. bulgaricus</i> <i>B. bifidum</i>	10 ⁶ <i>L. acidophilus</i> 5 × 10 ⁴ <i>Bifidobacterium</i> sp.	Low numbers; one named species missing
T	> 10 ¹⁰	<i>L. acidophilus</i>	1.1 × 10 ¹⁰ <i>L. rhamnosus</i> 9 × 10 ⁴ <i>E. faecium</i>	Numbers satisfactory; two extra species, and one named species missing
U	10 ⁹	Six species ^c	2.2 × 10 ⁶ <i>L. casei</i> small nos <i>Pediococcus</i> sp. ^d	Numbers low; six named species missing; two extra species

* Per capsule, tablet or gram of powder, as appropriate.

^a*P. pentosaceus*.^b*B. breve*, *B. longum*, *S. thermophilus*, *L. rhamnosus*, *L. acidophilus*, *L. casei*, *L. bulgaricus*.^c*L. acidophilus*, *L. brevis*, *L. bulgaricus*, *L. causicus*, *L. salivarius*, *B. bifidum*.^d*P. acidilactici*.

Table 4 Labelling and microbiological findings on probiotic products sold for medicinal purposes outside the UK

Product	Microbiological claims		Experimental finding	Comment
	Quantitative	Qualitative		
i	10 ⁷ 10 ⁷	<i>E. faecium</i> <i>B. longum</i>	2.4 × 10 ⁸ <i>E. faecium</i>	One named species missing
ii	10 ⁶	<i>S. faecium</i>	2 × 10 ⁷ <i>E. faecium</i>	Wrong nomenclature
iii	1.5–4.5 × 10 ⁷	<i>E. faecalis</i>	1.1 × 10 ⁷ <i>E. faecalis</i>	Acceptable
iv	1.5–4.5 × 10 ⁷	<i>Esch. coli</i>	6.7 × 10 ⁶ <i>Esch. coli</i>	Acceptable
v	56.5 mg	<i>Saccharomyces boulardii</i>	2 × 10 ⁷ <i>S. cerevisiae</i> ^a	Acceptable; labelling unhelpful quantitatively
vi	8 × 10 ⁸	<i>L. casei</i>	1.2 × 10 ⁹ <i>L. rhamnosus</i> (two strains)	One extra species
vii	10 ⁹	<i>Bacillus cereus</i>	9.7 × 10 ⁸ <i>Bacillus</i> sp.	Acceptable
ix	10 ⁹	<i>Bacillus subtilis</i>	7 × 10 ⁸ <i>Bacillus</i> sp.	Acceptable

^a *S. boulardii* has been reported to be an asporogenous form of *S. cerevisiae*.

probiotic bacteria. This further underscores the importance of accurate and helpful labelling of bioyoghurts.

Importance of numbers

Many of the products tested were not of a satisfactory standard quantitatively, and several (especially the yoghurts) could not be judged on this score because no target viable count was stated. This raises two important matters:

- Action against 'short measure' cannot be taken unless the manufacturers set a benchmark. Low viable counts may be present initially, suggesting inadequate quality control procedures, or may result from bacterial death during the period of shelf-life. In the case of supplements, which may have a shelf-life of many months, improvements in freeze-drying techniques or the nature of excipients could have a beneficial effect on long-term viability.
- What constitutes a 'minimal effective dose' of a probiotic?

Despite much discussion on this point²², no dose–response trials appear to have been carried out in humans. A daily dosage of 10⁶ to 10⁹ cells has been recommended⁹, apparently on an arbitrary basis. This is an unsatisfactory situation, but at least it gives the consumer some target at which to aim. There is great variability in the numbers of bacteria in bioyoghurts (unpublished results^{20,23}), but for almost all the brands tested eating an average pot (150 ml) would give the daily recommended dose. In the case of supplements, however, taking four tablets or capsules (a representative daily dose) would not necessarily supply 10⁹ bacteria (see Table 3). Clearly, those seeking the top end of the recommended probiotic range need accurate product information to enable them to do so. Giving bacterial content in terms of weight, although accurate in terms of the physical composition

of capsules, tablets, powders, etc., is not helpful, as it is very difficult to convert dry weight into viable organisms.

Conclusion

It is clear from the above that labelling of probiotic products leaves much to be desired. With foods especially, the legal framework for labelling is underdeveloped. Neither the EU Nutrition Labelling Directive nor that on the Quantitative Declaration of Ingredients require the provision of any information on the probiotic bacteria in a product, nor indeed on any of the other new functional ingredients now coming onto the market. In this context, change can only occur through the good will of suppliers and manufacturers; attempts at moral persuasion have so far met with little or no success. In the absence of additional legal requirements on labelling there seems little hope for progress, and furthermore enforcement agencies are unable to act. We hope that this paper will act as a catalyst for change to better standards in this important field of nutrition. If consumers are to use label information to make healthy choices among products claiming to provide specific health benefits, then the general labelling principle should be that suppliers and manufacturers must declare the nature and amount(s) of the active ingredient(s) which produce the beneficial effects.

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