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Systematic Review

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Psychological Consequences of the Flint Water Crisis: A Scoping Review

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Abstract*

Objective: To summarize existing literature on the mental health impact of the Flint Water Crisis.

Methods: In March 2020, we searched 5 databases for literature exploring the psychological consequences of the crisis. Main findings were extracted.

Results: 132 citations were screened and 11 included in the review. Results suggest a negative psychological effect caused by the water crisis, including anxiety and health worries, exacerbated by lowered trust in public health officials, uncertainty about the long-term impacts of the crisis, financial hardships, stigma, and difficulties seeking help. There was evidence that concerns about tap water continued even after the state of emergency was lifted.

Conclusions: With a possible compound effect to residents of Flint with the recent COVID-19 pandemic, the results highlight the need for more resources for psychological health interventions in Flint as well as a need for local governments and health authorities to regain the trust of those affected by the Flint Water Crisis.

Introduction

The city of Flint is the urban center of Genesee County, Michigan, USA with a population of over 95000 according to 2018 estimates and accounting for 25% of Genesee County's population. On April 25, 2014, Flint changed its municipal water supply source from Lake Huron to the Flint River as a cost-saving measure. However, the Flint River water was not treated with corrosion control chemicals to ensure the more acidic river water did not cause corrosion of water distribution pipes. By summer 2014, Flint residents had begun reporting changes in the smell, taste, and appearance of their water as well as health effects such as skin rashes and hair loss. However, officials insisted the water was safe and dismissed the idea of a link between water quality and health problems, and residents continued to use tap water. Meanwhile, the supply pipes continued corroding, leaching lead into the water.

In September 2015, water experts discovered very high levels of lead in the tap water of some Flint homes, and a local pediatrician found increases in children's blood lead levels corresponding with the time of the switch in water sources. The state re-evaluated its water-testing data, discovering elevated levels of contaminants including bacteria and lead in Flint's drinking water, and concluded that the water was, in fact, unsafe. Although the water source was switched back to the Lake Huron source in October 2015, a state of emergency was declared at both the state and federal level in January 2016 which was in effect until August 2016. Despite the state of emergency having been lifted, according to media reports many residents remain fearful of Flint's water, as they have not received any explanation for why the crisis was allowed to happen, and still lack trust in public health officials.

Naturally, the crisis has raised concerns about the physical health of Flint residents. Lead exposure can lead to high blood pressure, heart disease, damage to the brain and kidneys, and infertility. Lead exposure is particularly harmful for children, putting them at greater risk of brain and nervous system damage, slowed development and behavioral problems. In addition to physical health concerns, there are also potential mental health consequences of the crisis which cannot be overlooked. Previous research suggests that experiencing a disaster or public health emergency (particularly 1 that is human-induced) can lead to mental health disorders and substantial negative effects on levels of stress. Psychological consequences can occur not only during and in the short-term aftermath of a disaster or crisis but can also affect both adults and children for years after. 11,12

Residents of Flint may be particularly at risk of adverse mental health consequences due to the city's long-standing social and economic vulnerabilities. Almost half of Flint's residents live below the federal poverty level, ¹ and Flint has consistently been rated 1 of the most violent cities in the US. ^{13,14} Flint also has a long history of racial segregation, with environmental racism believed to be a contributor to the water crisis. ¹⁵ Disadvantaged communities are more likely

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to be vulnerable to adverse mental health outcomes especially after a disaster and have more barriers to treatment.¹⁶ Therefore, the mental health of Flint residents is of particular concern.

Despite the risk to Flint residents in terms of their mental health, the psychological impact of the crisis has received little attention in the literature, and human-focused recovery efforts have been minimal in comparison to the recovery of physical infrastructure.¹⁷ However, the mental health impact from the Flint Water Crisis may be a long-lasting legacy for generations to come in the community, as has been seen in other post-disaster communities: for example, the fallout of the Chernobyl Nuclear Power Plant in Pripyat, Ukraine led to gaps in providing mental health care and the impact of this has been labelled as the largest public health problem caused by the accident. ¹⁸ In fact, the media have frequently compared the Flint situation with the Chernobyl disaster, 19,20 while researchers have labelled the Flint Water Crisis more 'insidious' than Chernobyl,²¹ which causes concern as to the potential long-lasting impact of the crisis. Past disasters in other communities have shown the importance of resilience, which includes the ability to return to self-sufficiency and sustain relatively stable psychological and physical functioning, after a traumatic event.²² This highlights the importance of considering the level of resilience in Flint's community and how this can be improved. It is important that the psychological consequences of the crisis are not overlooked particularly now, with the ongoing coronavirus (COVID-19) pandemic. Flint has the highest number of COVID-19 cases in Genesee County: As at May 4, 2020, Flint had recorded 644 cases (representing 39.5% of Genesee County cases), followed by Flint Township with 125 (7.6% of Genesee County's cases), despite Flint only making up 25% of Genesee County's total population.²³ The psychological consequences of the unprecedented lockdown of communities in order to reduce transmission is likely to be substantial,²⁴ and may be particularly so for communities which have yet to fully recover from a past crisis and are now faced with another 1. Taking account of the lessons learned from the fallout from the Chernobyl disaster and with the current situation with the COVID-19 pandemic, applying such learnings of past crises are important for responding and serving the populations affected by COVID-19 and prior disasters.

We aimed to systematically review the published literature on the psychological impact of the Flint water crisis, specifically focusing on characterizing the mental health impact of the crisis and the factors associated with this impact.

Methods

Search Strategy

On March 27, 2020, the following search strategy was used to search titles and abstracts in 5 databases (Medline [Northfield, IL], PsycInfo [American Psychological Association, Washington, DC], Embase [Elsevier, Amsterdam, Netherlands], Global Health [EBSCO, Ipswich, MA], and Web of Science [Thomson Reuters, New York, NY]) from inception to the 12th week of 2020:

- 1. Flint
- 2. Water
- 3. Mental health
- 4. Behavioural health
- 5. Behavioral health
- 6. Psycholog*
- 7. Consequence*
- 8. Impact*

9. 3 OR 4 OR 5 OR 6 OR 7 OR 8 10. 1 AND 2 AND 9

The asterisk symbol is used as a truncation command on the Ovid databases – so for example, 'psycholog*' would search for 'psycholog' as a root term with any ending, thus would capture both 'psychology' and 'psychological'; 'consequence*' would capture both 'consequence' and 'consequences'.

Inclusion Criteria

In order to be included in the review, studies had to: (i) include primary data; (ii) be published in peer-reviewed journals; (iii) be written in English; and (iv) report on either the psychological consequences of the Flint water crisis or factors associated with psychological outcomes as a result of the crisis.

Screening

Out of both authors, 1 author ran the search strategy on all databases and downloaded resulting citations to EndNote version X9 (Thomson Reuters, New York, NY) where duplicates were automatically removed. Both authors then independently screened all titles for relevance to the review, excluding any which were clearly not relevant. This was followed by screening of abstracts. The full texts of all citations still remaining were obtained and screened for relevance against the inclusion criteria. Finally, the reference lists of included papers were hand-searched for additional relevant studies. Any discrepancies in included papers between authors were resolved through discussion.

Data Extraction and Synthesis

A spreadsheet was designed in order to systematically extract data from the literature. The following data was extracted: year of study, design and measures used number of participants, demographic information of participants, and key results. Data extraction was carried out by both authors independently and then their results were compared, to ensure accuracy. Thematic analysis was used to synthesize the data by coding it and organizing it into themes.²⁵

Results

Database searches yielded 216 articles. After 84 duplicates were removed, 132 articles remained for screening. Title screening removed 101 of these; Abstract screening removed another 15 and 16 full texts were reviewed. Of these, 5 were excluded, leaving 11 included in the review (Figure 1). Table 1 summarizes the design and participant information for each study and Table 2 summarizes the evidence for each of the themes found in the literature.

Impact on Mental Health

Participants directly affected by the water crisis reported symptoms of poor mental health in general, ²⁶ post-traumatic stress disorder, ¹⁷ depression, ²⁷ anxiety or stress, ²⁷⁻²⁹ sleep problems, ^{27,30} fear, ²⁸ aggressiveness, ²⁷ trouble concentrating, ²⁷ emotional outbursts, ²⁷ decreased appetite, ²⁷ and exacerbation of pre-existing health conditions. ²⁸ A longitudinal study of 30 expert panelists (from health services, schools and researchers in Genesee County) believed the water crisis was increasing stress, anxiety and to a lesser extent depression among Flint's population, ³¹ and that residents had been left feeling angry, defeated and on edge. They also believed that effects of stress were not limited to Flint residents and that those outside of Flint could also be stressed due to knowing people affected by the crisis.

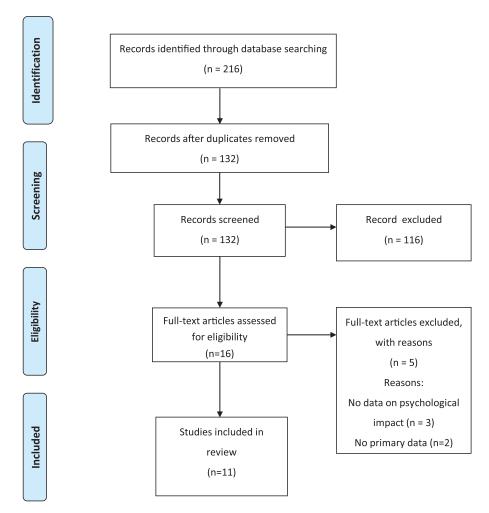


Figure 1. Flow diagram of search strategy.

A cross-sectional study of 180 Flint residents comparing indicators of psychological wellbeing in Flint after the water crisis with similar indicators in Michigan before the crisis,²⁷ found higher negative quality of life indicators in Flint after the crisis than in both 2012 and 2014, as well as significantly higher poor mental health and a significantly higher number of people reporting that physical or mental health had limited their usual activities than in 2013-2015.

However, a longitudinal study (looking at data for almost 200 residents over 3 years) published in 2020,³² showed some improvements in health outcomes over the years post-crisis: for adults aged 21 and over, aggressiveness, depressed mood, emotional outbursts, and anxiety/stress were lower in 2018 than they were in 2016, and for those aged under 21, there were significant declines in aggressiveness, emotional outbursts and problems in school. However, there were no significant changes in reports of trouble concentrating, decreased appetite or sleep problems for those of age 21 and over; or sleep problems, decreased appetite, depressed mood or anxiety/stress for those under 21 years.

Risky Behaviors

Kruger,³³ in a cross-sectional study of over 700 people found that those who experienced poorer quality tap water demonstrated higher rates of risk-taking behavior: In particular, poorer water quality experiences were associated with higher likelihood of

tobacco smoking, higher self-reported HIV risk, higher likelihood of being involved in a physical fight and less likelihood of partaking in a healthy diet. Increased substance use and nicotine use were also noted in 2 other studies^{27,34}; While the longitudinal study by Sneed, *et al.*,³² found no significant decrease in substance use over the years after the crisis between 2016 and 2018. Cuthbertson, *et al.*'s participants believed that the mental health effects of the crisis could spill over into other areas of behavioral health, and could increase abuse, alcohol misuse, illicit drug use, and prescription drug misuse.³¹

Demographic Factors Associated With Mental Health Outcomes

Participants felt that the entire community would be affected by the stress of the crisis, but particularly those in low-income African-American populations.³¹ Kruger, *et al.*,¹⁷ found that younger age and fewer years of continuous education were associated with higher PTSD symptoms and likelihood of screening positive for PTSD.

Distrust in Public Health Officials

Cuthbertson, *et al.*'s participants (30 expert panelists from health and education services in Genesee County) felt mental health consequences were related not only to the water contamination itself but to distrust of authority figures and lack of confidence in the government.³¹ Participants suggested the crisis had created

Table 1. Characteristics of studies included in the review

Study	Design and measures	Participants
Cuthbertson, et al. (2016) ³¹	12 monthly surveys with questions about changes in 30 behavioral health related issues and open-response questions about new issues and community events since the previous survey.	30 expert panelists from health services, substance use prevention, health-related NGOs, disability service organizations, schools and researchers in Genesee County.
Fortenberry, <i>et al</i> . (2018) ²⁷	Cross-sectional; 2-page questionnaire addressing house- hold demographics, communications, water sources and uses, behavioral health concerns, access and perceived barriers to behavioral health services, chronic disease diagnoses, self-reported physical health consequences, and individual-level behavioral health concerns. Questions from PHQ-2 and GAD-2 to assess depression and anxiety symptoms.	180 Flint residents over the age of 18. Of households interviewed: 88.3% had 1 or more members aged 21-64, 60.5% had 1 or more 20 years or younger, 25.3% had 1 or more 65+. Average number of people living in household was 3 (range 1-10). Mean age 49.5 years. 69.2% female.
Gray, et al. (2017) ²⁸	2-hour modelling workshops using Mental Modeler soft- ware and follow-up cultural consensus survey.	42 in workshops; 137 survey participants.
Heard-Garris, et al. (2017) ³⁴	Cross-sectional; survey focusing on exposure, consequences and coping strategies.	133 drug users; mean age 26.1; 52% female.
Kruger, <i>et al.</i> (2017a) ¹⁷	Cross-sectional; Short Screening Scale for PTSD	786 Genesee Country residents; mean age 51; 72% female.
Kruger, <i>et al.</i> (2017b) ²⁶	Cross-sectional; survey including mental and physical health items from the CDC's Behavioral Risk Factor Surveillance System with items on self-reported health and mental health.	277 residents of Flint aged 18+; 69% female; mean age 48 (range 18 - 94).
Kruger, <i>et al.</i> (2017c) ³⁰	Cross-sectional; survey asking about sleep quality overall during the past month and sleep length during a typical night.	834 Genesee County residents.
Kruger (2018) ³³	Cross-sectional; survey including several scales relevant to life history theory.	701; mean age 49, range 18 - 94; 70.9% female.
Morckel and Terzano (2019) ³⁵	Cross-sectional; survey asking about levels of concern about water crisis, likelihood of leaving the city, perception of water quality, concerns about housing, levels of trust in government, and basic health indicators.	405 Flint residents.
Singer, et al. (2017) ²⁹	Community-based 'mental modelling' workshops using Fuzzy Cognitive Mapping and Mental Modeler software to capture beliefs about causes, consequences and solutions to the water crisis; Survey asking participants to rank the trustworthiness and usefulness of information sources.	36 Flint residents and officials.
Sneed, <i>et al.</i> (2020) ³²	Community Assessment for Public Health Emergency Response (CASPER) assessments over 3 years; Survey to assess household and individual level self-reported behavioral health concerns, access to behavioral health services, physical health concerns, and water-related resource needs.	180 in 2016, 176 in 2017, 193 in 2018.

distrust among city and state leadership; Residents had lost trust in political officials and community leaders. This led to a perception of abandonment, since no one took responsibility for the water problems, which exacerbated mental health problems. Decreased trust in officials was also noted in other studies. ^{27-29,33,35} This decrease in trust may be due to feeling overlooked by decision-makers. ²⁷ In terms of what could be done to restore trust in the government, participants suggested removing local elected officials, more honesty from elected officials, improving transparency and communication with residents, and fixing the water situation. ³⁵ Furthermore, 7.9% of participants in this study did not know how trust could be restored, and 10.9% felt nothing could be done to restore it.

Media

Stress was related to news coverage finding high levels of lead in the blood of Flint children.³¹ In the same study, the increase in attention from the media was reported as causing an increase in stress as many interpreted it as an indicator that something much worse was unfolding; Something over which they had no power.

Living with Uncertainty

Participants cited various sources of uncertainty leading to stress: lack of knowledge about where to find lead testing for children in order to assess the potential impact of the crisis on their children³¹; Uncertainty of knowing if they had been exposed to lead as well as the unknown severity of effects of lead exposure³¹; Feeling that the crisis was not over and would never be fixed^{27,29}; And the uncertainty of the long-term effects of the crisis.^{28,29} Sneed *et al.* discovered a slight decrease between 2016 and 2018 in the percentage of participants feeling the crisis would never be fixed; However, this was not statistically significant.

Finances

Participants frequently reported financial concerns and hardships. ^{27-29,31,34} Financial concerns appeared to be higher among Flint residents after the crisis than previously reported in Michigan in 2012 and 2014. ²⁷ These increased concerns were due to Flint residents paying extremely high water bills for unusable water ³¹; decreased property values ^{28,29,31}; lacking funds to relocate ³¹; decreases in the local economy ^{28,31}; decreases in tourism ²⁹;

 Table 2. Themes emerging from included studies

Гһете	Reference	Evidence
Impact on mental health	Cuthbertson, et al. (2016) ³¹	Respondents believed the water crisis was increasing stress, anxiety and to a lesser extent depression among the city's population, and residents had been left feeling angry, defeated and on edge. Participants believe that effects of stress were not limited to Flint residents and had a contagion effect: Even those not directly affected were reported to feel stressed because they knew people affected by it.
	Fortenberry, et al. (2018) ²⁷	The majority of households (65.3%) with 1 or more members aged 21 or over, reported at least 1 household member experienced more behavioral concerns than usual. The prevalence of negative quality of life indicators in Flint was higher than previously reported in Michigan overall in both 2012 and 2014. 29.0% self-reported symptoms of depression and 33.4% self-reported symptoms of anxiety. Among households aged 21+, 49.1% reported more anxiety or stress than usual, 46.8% more sleep problems than usual, 42.3% mor of a depressed mood than usual and 33.3% more trouble concentrating than usual. In households with a member aged under-21, 53.3% reported at least 1 behavioral concern more than usual: 37.3% reported more problems sleeping, 36.6% reported more aggressiveness, 35.7% reported more trouble concentrating, and 33.5% reported more anxiety or stress than usual. 37.0% reported having a physical illness or injury for 14+ days in the last 30 days - significantly higher than the 12.6% reported in the 2014 BRFSS (Behavioral Risk Factor Survey). 37.7% reported poor mental health for 14+ days in last 30 days, significantly higher than 12.9% in 2014 BRFSS. Almost 29% reported that poor physical/mental health limited their usual activities for 14+ days in last 30 days, significantly higher than 8.7% in 2014 BRFSS. When compared to the 2013-2015 BRFSS county-level data, quality of life indicators were significantly higher in this CASPER. Behavioral health concerns for those aged 21 and over (n = 177): anxiety/stress, 89 (50.3%); problems sleeping 85 (48.0%); Depressed mood, 76 (42.9%); Trouble concentrating, 62 (35.0%); Emotional outbursts, 57 (32.2% Aggressiveness, 53 (29.9%); Decreased appetite, 53 (29.9%); None, 58 (32.7%). Behavioral health concerns for those under 21 (n = 80): 29 had problems sleeping (36.3%), 28 felt aggressiveness (35.0%), 28 had trouble concentrating (35.0%), 27 felt anxiety/stress (33.8%), 22 had problems in school (27.5%), 23 were in a depressed mood (28.8%), 22 had emotional outbursts (27.5%
	Gray, et al. (2017) ²⁸	Participants perceived decreases in overall community health, especially for children, and believed the water crisis had led to increases in emotional stress and fear and decreased quality of life as well as exacerbatio of pre-existing health conditions.
	Heard-Garris, et al. (2017) ³⁴	60% of those exposed to water with elevated lead levels reported the crisis had 'very much' affected their or their children's lives. Almost 40% of parents reported changes in their children's health and 65% reported changes in their own health.
	Kruger, <i>et al.</i> (2017a) ¹⁷	Perceived tap water quality predicted PTSD symptomatology and positive screening criteria for PTSD, indepedent of socio-demographics. 20% met the screening criteria for PTSD. Limiting the sample to those known for certain to be Flint residents (n = 268) reduced statistical power; although the relationship between reported water quality and level of PTSD symptomatology remained significant, there were no longer any significant predictors of positive screens for PTSD.
	Kruger, <i>et al.</i> (2017b) ²⁶	Lower perceived tap water quality was associated with poorer mental and physical health. Poor physical health interfered with daily activities on an average of 4.2 days, while mental health interfered with activit on 2.1 days.
	Kruger, <i>et al</i> . (2017c) ³⁰	Lower perceived tap water quality was associated with lower sleep quality and shorter sleep length.
	Singer, <i>et al</i> . (2017) ²⁹	3 out of 4 workshops identified 'stress' as a consequence of the crisis; Participants reported that not being able to use water led to an increase in household labor stress and emotional stress.
	Sneed, <i>et al.</i> (2020) ³²	This paper showed improvements in health outcomes from 2016 to 2018 for adults aged 21+. Fewer house-holds reported increases in several behavioral health symptoms among adults age 21+ 2018 than they did in 2016. In 2016, 29.5% reported increases in aggressiveness compared to only 13.2% in 2018. Similar changes were observed in depressed mood, emotional outbursts, and anxiety/stress (42.6% to 14.9%, 32.3 to 11.0%, and 49.1% to 26.7% respectively). There were no significant changes in reports of trouble concertrating, decreased appetite or sleep problems.
		There was no statistically significant difference in the percentage of participants self-reporting poor mental health or interruption of normal activities from 2016 to 2018; However, there was a slight decrease, with Flint estimates moving closer to Michigan state-wide estimates in 2018. There was a significant increase in the percentage of participants reporting 'no stress due to compromised health from the Flint water crisis', from 37.6% in 2016 to 59.6% in 2018. Participants were also asked about youth aged below 21. From 2016 to 2018, there were significant declines the percentage reporting increases in aggressiveness, emotional outbursts, and problems in school (38.4% to 13.2%, 28.7% to 8.3%, and 30.4% to 10.3% respectively). There were no significant changes in the percenage reporting increases in problems sleeping, decreased appetite, depressed mood or anxiety/stress.
		No significant changes were found in the percentage of households receiving help for behavioral health concerns but there was a significant increase in the percentage of individuals who did not need help - 48.3% 2016 to 78.3% in 2018.
Risky behaviors	Cuthbertson, et al. (2016) ³¹	Participants noted possible spillover effects of mental health effects into other areas of behavioral health: 1 felt it was increasing abuse, whereas others believed it was increasing alcohol abuse, illicit drug use, and prescription drug misuse.
	Fortenberry, et al. (2018) ²⁷	23.0% of households reported at least 1 member increasing their use of nicotine products.

(Continued)

Table 2. (Continued)

Theme	Reference	Evidence
	Heard-Garris, et al. (2017) ³⁴	20.0% of participants reported increased substance use.
	Kruger (2018) ³³	Water quality experiences predicted general tendencies for future planning. Those who experienced poorer quality tap water demonstrated less future-focused time orientations and higher rates of risk-taking behavior. Poorer water quality experiences directly predicted higher likelihoods of being a tobacco smoker. Poor water quality was also associated with higher self-reported HIV risk, higher likelihood of being involved in a physical fight and less healthy diet.
	Sneed, <i>et al.</i> (2020) ³²	There were no significant changes in substance use (tobacco, marijuana, other illicit drugs or prescription drugs) between 2016 and 2018.
Demographic fac- tors associated with mental health outcomes	Cuthbertson, et al. (2016) ³¹	Respondents felt that the entire community would be affected by the stress of the crisis, but particularly those in low-income African-American populations.
	Kruger, <i>et al.</i> (2017a) ¹⁷	Younger age and fewer years of continuous education were associated with higher PTSD symptoms and likeli- hood of screening positive for PTSD.
Distrust in public health officials	Cuthbertson, et al. (2016) ³¹	Participants felt mental health consequences were related not only to the water contamination itself, but to distrust of authority figures and lack of confidence in the government. Participants suggested the crisis had created distrust among city and state leadership; Residents had lost trust in political officials and community leaders. This led to a sense of abandonment due to no one taking responsibility for the water problems which exacerbated mental health problems.
	Fortenberry, et al. (2018) ²⁷	When asked to name their most trusted source of information about the crisis: 31.2% reported only trusting themselves, or no one; 26.4% trusted none of the main sources (school system, federal agencies or social media) and 10.2% reported no trust in the government. Half of households felt overlooked by decision-makers; Of the 25.8% of households which reported 'a lot of stress, 49.6% said it was related to feeling overlooked.
	Gray, et al. (2017) ²⁸	Participants reported decreased trust in officials.
	Kruger (2018) ³³	Those who experienced worse tap water quality had lower perceptions of police procedural justice (i.e. whether or not police are fair and trustworthy) and lower intentions to co-operate with police.
	Morckel and Terzano (2019) ³⁵	Flint residents' trust in the local government was much lower than Michiganders' overall levels of trust: 11.3% of Flint residents reported trusting the local government, compared to around 80% in Michigan overall. Levels of trust in local governments in Flint were significantly lower ($P < 0.001$) than the nationwide level of trust reported in 1972. Trust in state government was also low: 7.4% for Flint residents, compared to around 70% of Michiganders in general, and significantly lower than 1972 levels ($P < 0.001$). This lack of trust in the local government predicted the extent to which participants considered leaving the city ($P = 0.021$), while lack of trust in the state government was not a significant predictor. 13.3% believed that removing local elected officials could restore trust in the government, 10.9% believed more honesty from elected officials could restore trust, 7.7% felt that improving transparency and communication with residents could restore trust and 9.9% believed trust could be restored by fixing the water situation. However, 7.9% did not know how trust could be restored, and 10.9% felt nothing could be done to restore it.
	Singer, <i>et al.</i> (2017) ²⁹	The Governor's pro-business administration and loss of local agency in decision-making were believed to be cause of the crisis. Several participants suggested that Flint residents would not be able trust the city again.
Media	Cuthbertson, et al. (2016) ³¹	Stress was related to news coverage finding high levels of lead in the blood of Flint children. The increase in attention from the media was reported as causing an increase in stress as many interpreted in as an indicator that something much worse was unfolding; Something over which they had no power.
Living with uncertainty	Cuthbertson, et al. (2016) ³¹	Stress was created by lack of knowledge about where to find lead testing for children. Stress was also created by the potential permanent physical health effects of lead exposure, and participants identified anxiety as increasing due to the uncertainty of knowing if they had been exposed to lead as well as the unknown severity of effects of lead exposure (which they believed would be unknown for some time
	Fortenberry, et al. (2018) ²⁷	Of the 25.8% of participants who reported 'a lot of' stress, 49.6% reported feeling the crisis would never be fixed.
	Gray, et al. (2017) ²⁸	Participants perceived uncertainty of the long-term effects of the crisis as potentially leading to stress.
	Singer, <i>et al</i> . (2017) ²⁹	3 out of 4 workshops identified uncertainty as a consequence of the crisis; participants reported feeling the crisis might never be fixed and also reported uncertainty about the long-term effects of the crisis, with some participants fearing that children could still be affected in 20 years.
	Sneed, <i>et al</i> . (2020) ³²	There was a slight decrease between 2016 and 2018 in the percentage of participants feeling the crisis would never be fixed; This was not statistically significant.
Finances	Cuthbertson, et al. (2016) ³¹	Participants commented that the crisis had created financial hardship, for various reasons – residents were paying extremely high water bills for unusable water, property values were down, many lacked funds to relocate, and businesses such as restaurants were losing business and letting off workers.
	Fortenberry, et al. (2018) ²⁷	This study found higher financial concerns in Flint residents than previously reported in Michigan in general in 2012 and 2014: 55% reported being always, usually or sometimes stressed about paying their rent or mortgage (significantly higher than the 34.8% reported in Michigan in 2012) and 49.5% reported being always, usually, or sometimes stressed about buying nutritious meals (compared to 21.9% in Michigan in 2012). Financial concerns were identified by 33.4% of participants, making them the most frequently cited household need.

(Continued)

Table 2. (Continued)

Theme	Reference	Evidence
	Gray, <i>et al.</i> (2017) ²⁸	Participants noted decreases in real estate values and the local economy, which were perceived as leading to stress.
	Heard-Garris, et al. (2017) ³⁴	75% of those exposed to water with elevated lead levels reported additional monthly expenses as a result, mostly due to buying bottled water (53%), water filters (36%) or gasoline to pick up water safety supplies (62%), as well as doctor appointments (20%) and gasoline to drive to these appointments (34%).
	Singer, <i>et al.</i> (2017) ²⁹	3 of 4 workshops identified financial concerns as consequences of the crisis, including decreased tourism and a decrease in property values.
	Sneed, <i>et al.</i> (2020) ³²	There were no significant changes in worry about money (for rent/mortgage, or meals) between 2016 and 2018.
Stigma	Cuthbertson, et al. (2016) ³¹	The panelists reported a sense of divide between Flint residents and other communities, suggesting others were trying to distance themselves from Flint. For example, biological parents of foster children were reported to be demanding that children should not be placed in Flint homes.
	Gray, <i>et al.</i> (2017) ²⁸	Participants felt that negative consequences from the stigma of poverty and social failures associated with Flint could lead to stress.
	Singer, <i>et al.</i> (2017) ²⁹	Participants reported stigma from non-Flint residents.
Continued concerns about water	Fortenberry, et al. (2018) ²⁷	41.2% of participants reported 'a lot of' fear regarding drinking or cooking with filtered tap water, and an additional 22.6% reported 'some' fear surrounding this. 54.7% reported 'a lot of' fear around bathing and 54.9% reported 'a lot of' fear around brushing their teeth with unfiltered tap water. As a result of the water crisis, 78.1% had reduced their water usage in some way, including decreased duration of baths and showers (66.7%), decreased frequency of baths and showers (58.5%) and changing bathing methods altogether (57.8%) for example using baby wipes or hand sanitizer for washing.
	Morckel and Terzano (2019) ³⁵	Low trust in water safety was a predictor of considering leaving the city ($P < 0.001$).
	Sneed, et al. (2020) ³²	Fears relating to drinking/cooking with unfiltered tap water remained in the years after the crisis, decreasing only slightly from 55.8% in 2016 to 50% in 2018. There were larger declines in fear of bathing and brushing teeth, (55.2% and 55.8% in 2016 to 34.2% and 33.9% respectively). There was a slight decrease in fear of drinking/cooking with filtered tap water, but this was not significant (41.2% in 2016 to 30.0% in 2018); similarly, there was a slight decrease in fear of bottled water for drinking/cooking (11.4% in 2016 to 10.4% in 2018).
Difficulties seeking help	Fortenberry, et al. (2018) ²⁷	44.7% of households with at least 1 member aged 21+ had at least 1 member, who felt they needed help for behavioral health concerns, but only 21.3% had actually sought help; similarly, for households with at least 1 member under 21, 51.9% had at least 1 member who needed help but only 28.0% had sought help. 22.2% of participants reported difficulties seeking help: 48.3% of these found it difficult to trust in the health-care system or healthcare providers; 30.2% thought services were too expensive; 24.6% had no transportation; 13.8% were disabled or housebound; 13.2% were worried about what others would think; and 11.9% lacked health insurance.
Impact on education	Gray, <i>et al.</i> (2017) ²⁸	Participants believed the crisis had led to decreases in educational attainment, and reported concerns about educational attainment and delinquency in Flint's youth in the years to come. Participants suggested that a long-term monitoring plan for children exposed to lead was necessary, along with the development of family support programs in schools.
Coping strategies	Heard-Garris, et al. (2017) ³⁴	Participants reported positive coping mechanisms (active coping, 80%; venting, 99%; positive reframing, 72%; planning, 79%; humor, 44%; distraction, 73%; emotional support seeking, 65%; advice-seeking, 99%; acceptance, 93%; and turning to religion or faith, 74%) and negative coping mechanisms (substance use, 20%; self-blame, 42%; disengagement, 51%; and denial, 59%).

and additional monthly expenses such as buying bottled water and water filters, doctor appointments, and buying gasoline to travel to appointments or to pick up water safety supplies.³⁴ Sneed, *et al.*'s study showed no significant change in financial concern in the years post-crisis, between 2016 and 2018.³²

Stigma

Participants in 1 study (30 expert panelists from Genesee County) reported a sense of divide between Flint residents and other communities, ³¹ suggesting others were trying to distance themselves from Flint. For example, it was reported that biological parents of foster children demanded that children should not be placed in Flint homes. Similarly, Flint-based community partners and university researchers in another study using both workshops and surveys to assess Flint residents' views, ²⁸ found that negative

consequences from the stigma of poverty and social failures associated with Flint could lead to stress and participants in a third study, ²⁹ also reported experiencing stigma from non-Flint residents.

Continued concerns about water

In 1 cross-sectional study of 180 Flint residents,²⁷ over 60% of participants reported fear regarding drinking or cooking with filtered tap water, and over half reported "a lot of" fear around bathing and brushing teeth with unfiltered tap water. As a result of the water crisis, more than 75% had reduced their water usage in some way, including decreased duration and frequency of baths and showers and changing bathing methods altogether, for example using baby wipes or hand sanitizer for washing. Participants in another study (a cross-sectional study of 405 Flint residents) also

reported low trust in water safety, ³⁵ which was a significant predictor of considering leaving the city (P < 0.001). Sneed, *et al.*'s longitudinal study, ³² found that fears related to drinking and cooking with tap water did not significantly decrease between 2016 and 2018. However, there were much larger decreases in fears of bathing and brushing teeth.

Difficulties seeking help

A study of 180 adults living in Flint found that only approximately half of those participants who felt they needed help for behavioral health concerns actually sought help.²⁷ They reported barriers to seeking help such as finding it difficult to trust in the healthcare system or healthcare providers; finding services too expensive; having no transportation; being disabled or housebound; concerns about what others would think; and lack of health insurance.

Impact on Education

Participants believed the crisis had led to a decrease in educational attainment, and reported concerns about educational attainment and delinquency in Flint's youth in the years to come.²⁸ Participants in this study suggested that a long-term monitoring plan for children exposed to lead was necessary, along with the development of family support programs in schools.

Coping strategies

The majority of Heard-Garris, *et al.*'s participants (consisting of 133 drug-using Flint residents), ³³ reported using positive coping mechanisms such as active coping, venting, positive reframing, planning, humor, distraction, emotional support seeking, advice-seeking, acceptance, and turning to religion or faith. Negative coping mechanisms such as denial and disengagement were also reported by more than half of the participants, and over 40% reported self-blame.

Discussion

The negative effects caused by the water crisis on Flint's residents have created a variety of mental health issues in the affected population. Studies found in this review suggest various degrees of anxiety, depression, post-traumatic stress, sleep problems and worries about physical health existing in the affected population. Additionally, negative coping strategies such as smoking and alcohol misuse, and risky health behaviors appeared to be the response reactions of those affected by the crisis. Although more research into risky behaviors in Flint pre-crisis is needed in order to ascertain the extent to which these behaviors are related to the crisis, it is highly possible that they are exacerbated by worsening mental health due to the crisis, which participants themselves believed to be the case.³¹ The negative mental health consequences of the crisis may have been exacerbated by lowered trust in public health and government officials, heightened uncertainty about the longterm impacts of the crisis and the appropriate course of action to resolve emerging issues, and increased amount of financial hardships caused by the crisis. The results of this review also suggest that perceived stigma from others in the community and in the population at large, along with difficulties seeking help, could prevent those affected from improving their respective situations. This review also found evidence that concerns and doubt about the tap water in Flint, Michigan continued even after the state of emergency was lifted.

However, there are some positive implications from this review, as the major stressors identified can be targeted with interventions and consequently their impact lessened. For example, negative coping strategies such as smoking and alcohol misuse and risky health behaviors can be addressed in the Flint community through public health interventions and programs. Programs that enable peer and group support have been effective in establishing and enabling changes in these behaviors. 36,37 Additionally, in a longitudinal study of the first 3 years after the crisis, improvements in mental health outcomes as well as a decline in fears of using tap water for bathing and brushing teeth were seen, which suggest public health messages surrounding water usage for these purposes were well-received.³² However, other concerns related to the crisis remain unchanged, such as financial worries and an overall concern that the crisis will never be fixed. Use of evidence-informed interventions can reduce these concerns, enhance wellbeing, and improve functioning for affected individuals.³⁸ Despite the progression in some beliefs, community efforts to reduce psychological distress are still warranted.

The psychological consequences of the Flint water crisis may generalize to other disasters, and support findings from similar incidents involving environmental contamination based on past disasters. For example, studies that examined the long-term mental health consequences of the Chernobyl nuclear power plant disaster showed the affected populations developed an exaggerated sense of presumed exposure and danger due to Chernobyl over time, which fueled an increased level of anxiety and perpetual stigmatization through the generations. 39-42 Besides, similar results found in this review with impact on mental health and stigmatization, the themes of distrust in government officials and risky behaviors were also seen among populations affected by Chernobyl. 42,43 There were more depression, anxiety, and overall concerns specifically about children's well-being among the affected populations even decades after the incident this brings heightened urgency for further investigations and longitudinal studies related to the Flint Water Crisis, to inform interventions to address any long-term mental health identified.

Additionally, the COVID-19 pandemic creates a possible compound effect to those affected by the Flint Water Crisis, as they now face coping with another emergency while still recovering from another. Despite being over 3 years since the crisis was considered to be over, the communities, as seen in this review, are still reeling from the mental health impact which could be exposed further with the pandemic. Although coronavirus infects people regardless of income, the low-income communities in Michigan have been deeply affected, especially in Genesee County.²³ This highlights the issue of how Michigan is segregated by income and race, which have previously been cited as factors responsible for the Water Crisis and may also be crucial factors in the high caseload of confirmed COVID-19 patients in Flint^{44,45}; It has been reported that racial capitalism in Flint is shaping health inequalities in the pandemic.⁴⁶ To our knowledge there is not yet any peer-reviewed published research specifically focused on the mental health impact of COVID-19 on Flint residents; However, the mental health impacts of lockdown are likely to be felt across the globe,²⁴ and there have been media reports that the pandemic has had a particularly negative impact on Flint residents.47

There are several implications for policy and practice based on the findings of this review. First, rebuilding trust in official communication and science within the Flint community will enhance ongoing efforts to resolve the gaps that were caused by the initial crisis. Local government and public health officials need to ensure they regain the trust of residents along with engaging and involving the Flint community and its members in recovery efforts. For example, ensuring transparency, seeking community input, and enabling 2-way communication with the public on resolving issues will allow trust to be built institutionally. Having government and public health officials being held accountable, demonstrating integrity by admitting to mistakes, and seeking input from respected outside experts will bridge their past leadership woes and connect with the communities they are serving. 48

In Flint, efforts are being made to provide urgent mental health services. Psychological first aid training for people interested in helping others cope with the water emergency has been provided by the Flint Community Resilience Group,³¹ and the Flint RECAST program educates residents about trauma.⁴⁹ However, there are concerns about whether enough is being done and whether people would actually seek psychological help.⁵⁰ Mental health services need to be readily available and ramped up in the Flint community. Government and public health officials should identify and strengthen resources for mental health services for affected residents, and conduct follow-up mental health assessments to evaluate change over time. Additional mental health interventions should also occur in Flint, especially to address the current COVID-19 pandemic as this may have a profound mental health impact. 24,51,52 However, economic factors, such as access and costs, need to be considered when implementing mental health interventions. An increase of educational media campaigns and handouts can also enhance the mental health interventions by emphasizing the potential long-term mental health implications of the crisis, providing contact information for support groups and readily available mental health services. All trust-building and mental health services done in the Flint community will build infrastructure and enhance the efforts if future crises arise.

Future research in Flint should go beyond the profound societal effects caused by the crisis and create opportunities to resolve the disadvantages for the Flint community to become an example of a community that can bounce back and be resilient from future public health emergencies. Despite the concept of community resilience having been variously defined by researchers, government officials, and public health practitioners without a unifying meaning, several themes found across the definitions align with the results found in this review and help to prioritize future research.⁵³ Community participatory research examining crisis communication, leadership and resources can help build trust, evidence-based infrastructure and working relationships between officials and Flint community members. With a compound effect of the current impact caused by the COVID-19 pandemic, maladaptive coping strategies and risky health behaviors may need urgent attention to manage the distressing emotions and community memory of compounded crises.³⁸ Facing multiple public health emergencies can cause inherent challenges for communities but establishing evidence-based mental health interventions can help to enhance their resilience.

Limitations

Most studies reviewed were cross-sectional, and thus indicate associations, rather than causal relationships; Very few studies were longitudinal, so the long-term effects of the Flint Water Crisis are unclear. Much of the included research was conducted while the crisis was ongoing: the full impact of the crisis may therefore be under-estimated, due to the speed with which data was collected. The majority of studies did not compare rates of mental

health problems between Flint and other populations, or pre-Water Crisis rates in Flint, making it difficult to truly ascertain the impact of the crisis on mental health; 1 study which did compare rates of psychological distress in Flint with pre-crisis rates of psychological distress in Michigan suggested mental health significantly worsened during the crisis and it would be useful to know if other studies could replicate this finding.²⁷ Other factors, such as the economic recession or personal circumstances, could also have affected mental health. Additionally, much of the data in the included papers was obtained via self-reports, which may not necessarily be reliable. In terms of the review process itself, the decision to include only peer-reviewed literature and not grey literature may mean that the data reviewed in this article is subject to publication bias.

Conclusion

Literature on the impact of the Flint Water Crisis suggests considerable psychological consequences to Flint residents, exacerbated by mistrust in officials and financial difficulties. While Flint struggles to recover from this crisis, the city has also seen a much higher rate of COVID-19 than other parts of Genesee County, meaning Flint residents now have 2 disasters to cope with. Our review highlights the urgent need for more mental health resources for the people of Flint, such as services providing help for anxiety, depression and post-traumatic stress disorder, mental health assessments, and support groups.

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