



'unconstitutional changes of government'. Instead, it places the AU in a complex setting of multiple, inter-related regional and international actors, such as the Southern African Development Community, the International Organization of the Francophonie, the Indian Ocean Commission, different UN agencies and Western states. Over the course of eight chapters, Witt makes a dedicated effort to identify (African) ROs as 'sites' where knowledge regimes are produced and disseminated, and interventions as moments during which these knowledge regimes are enacted, but also contested, in processes of transnational ordermaking (discussed in Chapter 1).

Following these methodological and theoretical considerations, the book offers a very thorough and extremely well-narrated account of the historical emergence and contested making of what Witt calls the 'African anti-coup norm', identifying and analysing actors, changing discourses and concerns. It convincingly demonstrates a strategic de-politicisation, to the detriment of more substantial provisions regarding 'human rights', leading to a seemingly inevitable strengthening and legitimation of the AU, even if continuously contested by other regional and international actors (see Chapter 2). Subsequent chapters offer a close reading of the historical, socioeconomic and political context of the complex Malagasy crisis (re)emerging in 2009 (Chapter 3), and present the intervention scenario (Chapter 4) as well as the intervention logic (Chapter 5). In these, although they are at times a bit lengthy and repetitive, Witt provides an empirically rich and analytically compelling account of the key actors, their different problem perceptions and solutions suggested, as well as the specific forms that they gave to their interventions and the complex often competitive interactions among them. Finally, she links these elaborations back to the book's main argument, discussing actual ordering effects both on Madagascar and internationally more generally (Chapter 6), and pointing to larger patterns of conflict intervention in Africa, beyond Madagascar, that have resulted in similar outcomes (Chapter 7).

On a critical note, some key terms, such as 'space', 'practice', as well as 'order' itself, would have been worth developing more conceptually and with more precision. Moreover, reference to different intervening actors, across Chapters 4, 5 and 6, could have been more systematic, to make it easier to keep track of who did what, when and how this related to efforts employed by other actors. However, these are only minor issues in an otherwise entirely fascinating book that makes a valuable contribution to both African peace and security research and (global) IR.

JENS HERPOLSHEIMER
Leipzig University

Salafism and Political Order in Africa by Sebastian Elischer

Cambridge: Cambridge University Press, 2021. Pp. 322. \$89.99 (hbk) \$29.99 (pbk). doi:10.1017/S0022278X21000367

Since the late 2000s, the number of attacks carried out by militant Islamist groups has been increasing considerably in sub-Saharan Africa. While jihadism has turned into a major regional security threat, some countries have been more affected than others. In his new book *Salafism and Political Order in Africa*,

REVIEWS 141

Sebastian Elischer seeks to explain this divergence. Following a historical-institutionalist approach, he provides an ambitious comparative analysis of Salafi Islamist contention in ten African countries.

The book's key proposition is that the presence/absence and differing set-ups of national Islamic councils have decisively shaped national dynamics of Salafi activism. According to Elischer, in countries where authoritarian incumbents initiated the creation of 'state-led' Islamic associations during the first two post-colonial decades, governments have effectively thwarted domestic Islamist mobilisation and radicalisation. The purpose of these associations, Elischer argues, goes beyond official matters such as the organisation of religious festivities. Instead, they have been used 'to undermine challengers to state authority emanating from within the Islamic sphere by acting as informal guardians of state authority and as gatekeepers' (8). In particular, Elischer credits state-led Islamic councils with making possible the identification and co-optation (or banning) of what he labels 'political and security challengers' (12) as well as the empowerment of Islamic groups 'accommodative of state authority' (12).

Presenting as evidence the histories of state-Salafi interactions in Niger, Chad and Uganda, Elischer contends that state-led Islamic councils have functioned as cornerstones of effective projects of informal institutional regulation irrespective of the religious composition – clear Muslim majority (Niger and Chad) vs. Muslim minority (Uganda) – of individual African societies. On the other hand, according to Elischer, in countries such as Nigeria, Burkina Faso, Mali or Kenya, where national Islamic associations have been absent or established by Islamic clerics rather than by authoritarian incumbents, state elites tend to be 'unable to create steering capacity in the Islamic sphere' (193). Under these conditions, Elischer argues, governments are inclined to either tolerate Islamist contention or respond to it with large-scale repression, thereby fostering homegrown Salafi-jihadist activity.

Importantly, in addition to studying the politico-religious role state-led Islamic councils have historically played in Africa, Elischer also presents the – to my knowledge – first analytical framework trying to systematically explain why these councils were established in the first place. Drawing on the literature on 'critical junctures', he links the (non-)intervention of ruling elites in the Islamic sphere in the 1970s to their perception of Salafism as either a political threat or a resource for the consolidation of power.

While Salafism and Political Order is pioneering in many regards, Elischer's reasoning contains several non-trivial contradictions. Most crucially, the book's case studies of East Africa's religiously heterogeneous societies suffer from inconsistencies. For example, concerning his classification of the Supreme Council of Kenya Muslims (SUPKEM) as a non-state-led Islamic council, Elischer wrongly states that 'the Kenyan state did not become involved in SUPKEM's internal dealings' (94) and that it 'was not represented among SUPKEM's national leadership' (94). It is a well-established fact (see e.g. Oded, Islam and politics in Kenya, 2000: 22–26; Ndzovu, Muslims in Kenyan politics, 2014: 81–82) that during the presidency of Daniel arap Moi, high-level Muslim government and state representatives such as Kassim Mwamzandi, Ahmed Khalif, Ahmad Abdallah, Mohammed Salim Balala and Mohammed Shaikh Aden occupied key SUPKEM leadership positions. Considering the rise of local jihadism in Kenya, this suggests that the Kenyan case might challenge Elischer's theory rather than support it.

142 REVIEWS

Elischer's assessment of developments in Uganda is also somewhat confusing. Regarding the history of the state-led Uganda Muslim Supreme Council (UMSC), Elischer argues that '[r]egular consultation between the state, quietist Salafis, and the UMSC enabled the Ugandan government to successfully distinguish between Islam, Salafism, and the small jihadi faction within the Salafi movement' (120). While this might be the case, Elischer's own analysis suggests that Muslim youth dissatisfaction with the functioning of the UMSC decisively contributed to the politicisation of Salafism and the genesis of a domestic Islamist insurgency in the first place. Elischer's depiction of the UMSC as an effective tool of state management of the Islamic sphere therefore appears rather problematic.

Finally, the utility of Elischer's country case selection when it comes to testing his state management theory is questionable. Rather than investigating the relationship between Salafism and the state in Tanzania and Ethiopia, two countries with stateled Islamic councils, Elischer selects Ghana and Senegal, two countries where such councils have been absent. He justifies this choice by pointing out that post-colonial Ghanaian and Senegalese governments have successfully established 'functional equivalents' to state-led associations (166). Yet, considering Elischer's actual explanatory framework one would nevertheless have expected a different theory-testing approach.

These shortcomings notwithstanding, *Salafism and Political Order* is a highly valuable resource for anyone interested in sub-Saharan Africa's politico-religious landscapes.

JANNIS SAALFELD University of Duisburg-Essen

Street Sounds: listening to everyday life in modern Egypt by ZIAD FAHMY Stanford, CA: Stanford University Press, 2020. Pp. 312. \$90 (hbk), \$28 (pbk). doi:10.1017/S0022278X21000379

In this fascinating follow-up to his important first book, Ordinary Egyptians (2011), Ziad Fahmy offers a novel interpretation of everyday life in Egypt through sound. Analysing a variety of documentary resources and drawing on a rich array of theoretical works, Fahmy argues that 'sounds and sounded phenomena' offer historians key insights into the life of everyday, ordinary Egyptians and how their lifeways changed in the transition to modernity, especially in the first half of the 20th century. The often dramatic sonic changes that accompanied the advent of modern means of transportation, electrical lighting, and sound amplification, among other technologies, can be heard not only as a backdrop to everyday life but as sonic signifiers of the agency of ordinary Egyptians to appropriate the streets 'as their own'. Fahmy is able not so much to rewrite the history of modern urban Egypt (and especially Cairo) but to draw attention - as a scholarly 'earwitness' - to a wealth of new materials that historians and others have largely ignored in the analysis of modern subjectivities in the Middle East and North Africa. The emerging urban soundscapes of Cairo, for example, can also be read as indexes of newly emerging class relations and tensions; transformations in Egyptian soundscapes thereby indicate transformations in Egypt's social landscapes. This tension gives rise to a host of moral judgements since sounds and noises on the street