

House Forecasts: Structure-X Models For 2018

Michael S. Lewis-Beck, *University of Iowa*

Charles P. Tien, *Hunter College & The Graduate Center, CUNY*

When we look at scientific forecasting methodology, congressional elections have advanced more slowly than presidential elections. Still, change has been occurring. Besides the continued presence of old standbys, such as structural models or the generic ballot, other approaches have emerged, especially as media interest has increased (Abramowitz 2010; Campbell 2010). A current example of media interest appears in *The Economist* (May 26, 2018, 26-27), where they employ what they label a “statistical model,” and simulations of individual House district contests, in order to provide daily updates of the horse race. Another change in methodology that has become especially apparent for recent presidential elections involves the combination of different techniques, for example, joining structural models with poll aggregates (Erikson and Wlezien 2014; Linzer and Lewis-Beck 2015). With respect to congressional races, we provided a recent illustration of the combination technique, adding together a structural model (quantitative) to expert judgements (qualitative) to forecast the 2014 midterms. This “Structure-X model,” as we have dubbed it, performed quite well in 2014, with a net forecasting error of only two seats in the composition of the House (Lewis-Beck and Tien 2014; 2015). Clearly, the results were well placed among competing forecasts. We wish to offer here a second, ex ante, midterm test of our Structure-X model, by applying it to the House races for 2018.

Such Structure-X forecasts for the House began with a classic referendum model rooted in strong theory (dating back to Tufte 1978). The congressional midterms stand as a referendum on the president and the incumbent party. Voters are held to judge White House performance mainly along two dimensions, the president’s actions on key economic, and key non-economic, issues. These judgments appear especially severe at midterm time. In addition, because the model bases itself on aggregate, national-level data, we supplemented its forecast with idiosyncratic local information (drawing on expert evaluations, district-by-district). In 2014, the Structure-X forecast for the House was quite accurate.

In addition to the precision of our 2014 congressional forecast, three things about the Structure-X model distinguish it from other forecasting efforts. The first concerns the heavy reliance on established theories of electoral behavior, in particular with regard to issue voting, of a valence and positional sort. The bedrock comes from political economy notions, such as voter reward or punishment meted out for policies, good or bad. The second concerns the simplicity of the modelling. This attention

to parsimony follows from the principle of Occam’s Razor, which we practice. The third concerns the attention to lead time. Our forecasts come from data made public August 1, more than three months before the election. These were perhaps the earliest of the fixed (i.e., one-shot) forecasts issued. This approach recognizes the venerable political science practice of taking “the long-view,” as pioneering forecaster Lee Sigelman sagely pointed out (Lewis-Beck and Tien 2016). Certainly, “the long-view,” at least in terms of forecasting, is what it’s all about.

DEVELOPING A STRUCTURE-X MODEL

To construct a Structure-X model, one initially forecasts with a strong structural model, then adjusts that forecast via application of expert judgement. This combination strategy should noticeably reduce the prediction error ensuing from the national structural model by itself, because it draws on local factors not captured in the usual, aggregated structural model (Graefe et al. 2014). In this way, it also addresses the question of omitted variables bias that the equation raises. Here we offer our structural theory of House elections, generating a forecast for the 2018 contest. Then, we correct that forecast according to the expert judgements available in *Inside Elections* (led by Nathan L. Gonzales, worthy successor to the *Rothenberg Political Report*). If comparisons from past elections are any guide, this strategy—Structure + X, rather than Structure alone—should substantially reduce forecasting error.

As we have already observed, “the variables in the models must measure, at least by proxy, what we know for sure about voter decision-making” (Lewis-Beck and Tien 2008, 230). Fortunately, the electoral behavior literature commonly notes the conceptual centrality of the national economy and government popularity (Lewis-Beck and Stegmaier 2013; Stegmaier and Lewis-Beck 2013). We utilize the following measures of such variables for the structural model of equation (1):

$$\text{House Seat Change} = \text{Presidential Approval}_{t-1} + \text{Disposable Income}_{t-1} + \text{Mid-term}_t \quad (1)$$

The ordinary least squares estimates for this equation, along with definitions and supporting statistics, appear below,

$$\text{HS} = -44.83^* + 0.82^* \text{P} + 4.91^* \text{I} - 28.53^* \text{M} \quad (2)$$

(-3.44) (3.34) (2.92) (-4.58)

$$R^2 = .59, \text{adj. } R^2 = .55, \text{RMSE} = 18.06, \text{D-W} = 1.87, \text{N} = 35$$

where HS = presidential party seat change in the House of Representatives, I = change in real disposable income, for

initial six months of the election year (from the Bureau of Economic Analysis's National Income and Product Account Table 2.1: Personal Income and Its Disposition), P = June Gallup poll presidential popularity rating from Gallup's Presidential Approval Center, M = midterm dummy (0 = presidential election, 1 = midterm election), figures in parentheses are t -scores,

to 24 Democratic seats in play. Therefore, $X = (26-24) = +2$, our expert index of Democratic seat gains.

This expert index (+2) for the Democrats in 2014, taken alone, was clearly different from our 2014 of structural forecast (-31). How do we bridge the gap between these two divergent estimates? The Structure-X model simply joins the

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* = statistical significance beyond .05, R^2 = coefficient of multiple determination, adj. R^2 = adjusted coefficient of multiple determination, RMSE = root-mean-square error, D-W = Durbin Watson statistic, and N = the elections from 1948 to 2016.

To forecast ex ante the seat change for 2018, we plug in the appropriate independent variable values: $I = 1.73$ (December 2017 through June 2018), $P = 42$ (June 2018), and $M = 1$.

$$HS_{2018} = -44.83 + 0.82(42) + 4.91(1.73) - 28.53(1) \quad (3)$$

= -30 Republican seats.

Thus, the structural model, standing alone, forecasts a Republican seat loss great enough for the party to lose its majority in the chamber. How does the forecast change once expert judgements are considered?

THE REFERENDUM MODEL PLUS EXPERT JUDGMENT

Expert judges have long held a respectable place at the election forecasting table, even when they shun, as they usually do, the word, "forecasting" (Lewis-Beck and Stegmaier 2014). The names of Charlie Cook, Stuart Rothenberg, and Larry Sabato, for example, regularly appear in election publications investigating conditions in congressional races. These analysts favor on-the-ground, intuitive methods rather than models or statistics. As Rothenberg (2014) observed, "we use qualitative judgments and general rules of thumb to base our analysis. In other words, our process can't really be replicated.... I use an ordinal scale of nine categories – Safe Democrat, Safe Republican, Democrat Favored, Republican Favored, Lean Democrat, Lean Republican, Toss-Up/Tilt Democrat, Toss-Up/Tilt Republican, Pure Toss-Up – to reflect my assessment of the relative vulnerability of seats."

For 2014, we used Rothenberg's (2014) categories, what he labeled "seats in play" (including Favored, Lean, Toss-up/Tilt, Pure Toss-up), in order to separate safe seats from competitive seats. Then, to make the expert (X) prediction, we differenced Democratic seats in play from Republican seats in play. That is, we subtracted the presidential party number from the out-party number. To illustrate, in June 2014 Rothenberg identified 26 Republican seats in play, as compared

two numbers by averaging the two estimates. For 2014, that meant a June-based forecast of $(-31 + 2)/2 = -15$ net Democratic seat loss. As we now know, that Structure-X forecast did well, with an error of only two seats (i.e., actual seat loss = -13). Clearly, the combination of the two numbers worked better than the approaches individually.

The Structure-X strategy, which combines these two different approaches, appears empirically to work better than either approach taken alone. Why? It does so because of the underlying assumptions. First, it draws on statistical theory, which shows us the potential error reduction that can come from combining results (Graefe et al. 2014). In this case, each forecast contained errors that when combined, would tend to cancel out (i.e., as an analogy, imagine each forecast observes a different half of the "electoral elephant"; when joined the whole elephant is accurately observed). More specifically, the referendum model has the strength that comes from taking into account fundamental national political economic conditions and trends. However, it has the disadvantage of neglecting local, idiosyncratic forces, forces that might account for unexpected losses, more likely to be picked up by the expert judgments. Combining these two strategies, then, can be expected to reduce overall error.

Given that, the questions turn to the specific rules of combination. Our overarching assumption bases itself on the notion that seats in play serves as a proxy variable for seat races that are uncertain, with an incumbent party at risk. It is not to be taken literally, in the sense that one would not say all seats in play will be lost. But one could say, and we do, that the more seats in play, the more will be lost, as it is "a good proxy variable...strongly related to the unobserved variable of interest" (Clinton 2004, 878). Because we do not yet know how many of these designated 2018 seats in play will be lost, we must make an informed guess, one that we can apply across an election series. Here we draw on the forecasting evaluation criterion of parsimony, relying on the Principle of Ockham's razor.... [and] variables based on strong theory" (Lewis-Beck 2005, 151).

For that purpose, recall that effectively we have a two-party system, where rule alternates between the Democratic and Republican parties. Further, historically the expected

vote share—the “normal vote”—slightly favors a Democratic majority at the national level (Converse 1966). However, that Democratic lead has been declining to the point where exit polls show “the difference in the proportions of actual voters who say they are Democrats and Republicans has been trivial

long-run, this rule-of-thumb, given its empirical validity as a proxy, permits us to track the changes (and eventually make adjustments as necessary).

Evidence favoring the empirical validity of this proxy comes from examination of how, in fact, such projected seats

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since 1984” (Lewis-Beck et al. 2008, 132). This suggests a simple, working rule-of-thumb: suppose the outcomes of the uncertain seats are pretty much a coin toss, that is, they will break 50-50 at the ballot box, with about half going to the governing party. Of course, taken on its face, the assumption will not test out exactly right year in, year out. That is to say, there will be error—some years the incumbent will get somewhat more than half these seats, some years a bit less. Still, over the

in play have actually turned out. Looking at the last three mid-term elections (2006, 2010, 2014), we find that 55% (101/182) of the unsafe seats in play flipped to the other party, a number quite close to our coin-toss rule. Could we make a still more accurate prediction of the number of seats flipped based on actual party turnover within each risk category? By definition of the categories, one can reasonably expect that there would be many more seats flipped from one party to the other in the pure toss-up category compared to the category where either the Democratic or Republican Party was favored, but this is not the case (see table 1). Indeed, there appears to be no clear pattern to seats flipped by category of the last three mid-term elections.² Thus, the 50-50 rule-of-thumb seems like a good rule to apply to the expert index of seats at play, as a surrogate for how many will actually be lost.

Indeed, adding this proxy variable to the compensating errors of the referendum model permits real forecasting gains, as our over time analysis shows, in table 2. First, we see that this 2014 accuracy was not a fluke. Looking at the six congressional elections from 2006 to 2016, we see the Structure-X forecasts cuts the absolute error a good deal, when compared to the structural model by itself. Take, as an example, the first contest in the series, the midterm of 2006. The structural model forecasted -33, while the expert index showed incumbent loss of -31. Averaging these gives a Structure-X forecast incumbent seat loss of -32, for an overall forecasting error

Table 1
Midterm Seats Flipped by Seats-in-Play Category

	2014	2010	2006
Pure Toss-UP	(3/7) 43%	(12/13) 92%	(6/9) 67%
Toss-Up/Tilt D	(3/5) 60%	(6/6) 100%	(1/2) 50%
Lean Dem	(4/11) 36%	(12/19) 63%	(1/5) 20%
Dem Favored	(3/6) 50%	(10/17) 59%	(0/5) 0%
Toss-up/Tilt R	(0/4) 0%	(7/7) 100%	(3/5) 60%
Lean Rep	(2/9) 22%	(9/11) 82%	(8/12) 67%
Rep Favored	(1/8) 13%	(1/6) 17%	(9/15) 60%
Total Flipped Seats	(16/50) 32%	(57/79) 72%	(28/53) 53%

Table 2
Structure-X Model House Forecast Performance

Year	Referendum Model Step-ahead Forecast	Rothenberg/Gonzales's seats in play differential (out party - prez's party)	Ave. of Referendum Model Forecast & Rothenberg/Gonzales differential	Actual seat change for prez's party	Absolute Error
2006	-33	11-42=-31	(-33-31)/2=-32	-31	1
2008	8	26-41=-16	(8-16)/2=-4	-21	17
2010	-23	12-76=-64	(-23-64)/2=-43.5	-63	19
2012	-2	42-25=17	(-2+17)/2=7.5	8	0
2014	-31	26-24=2	(-31+2)/2=-14.5	-13	1.5
2016	3	26-6=20	(3+20)/2=11.5	6	5.5
2018	-30	-58	(-30-58)/2=-44	?	?

Where the Referendum model uses June Gallup approval, change in disposable income over the first six months of the election year, and a midterm dummy. Rothenberg/Gonzales's seats in play differential is calculated by subtracting the number of seats in play of the president's party from the number of seats in play for the out-party (as reported in *The Rothenberg Political Report*: May 2006, July 2010, and June all other years until 2014, thereafter in June edition of *Inside Elections with Nathan L. Gonzales*).

of one seat. Making such a calculation for the subsequent elections, we observe (in the last column of table 1), the Structure-X absolute forecasting error averages only about seven seats, [i.e., $(1 + 17 + 19 + 0 + 1.5 + 5.5)/6 = 7.3$]. By way of contrast, the average absolute error from the structural model alone equals about 17 seats [i.e., $(2 + 29 + 40 + 10 + 18 + 3)/6 = 17$]. Hence, we see that Structure-X lowers absolute forecasting error by well over one-half, when compared to the structural model acting alone. In sum, it would seem a promising method to consider for the upcoming 2018 contest.

THE STRUCTURE-X HOUSE FORECAST FOR 2018

In generating a Structure-X forecast for 2018 we employ the same procedure for the “expert” (X) calculation, using the total “seats in play” number drawn from *Inside Elections with Nathan L. Gonzales* (selecting the May, June, or July figure for the election year, depending on June availability). More precisely, we took the difference between the Democratic seats in play and the Republican seats in play (i.e., subtracted the president’s party number from the out-party number). For June 2018, Gonzales reports 68 Republican seats in play, versus 10 Democratic party seats in play. Thus, the X-number = $(10 - 68) = -58$. In other words, the expert index we use, taken literally, implies a pick-up of 58 House seats for the Democratic party this fall. Taken as is, this expert index (-58) clearly departs from our structural forecast (-30). To reconcile these differences, we propose a Structure-X model, combining the two methods into one simply by averaging the two estimates. In the case at hand, that means a June-based forecast of $(-30 - 58)/2 = -44$ net Republican seat loss. If the forecast holds, that would represent a very large loss for the Republicans. Indeed, it would be close to twice the average seat loss (i.e., of 24 seats) over the electoral period 1950 to 2014.

CONCLUSIONS

Our analysis shows that, while the classic referendum model of congressional elections tells us a great deal about the electoral outcome of House contests, its forecasts can be substantially improved by taking into account expert judgment, via the formulation of Structure-X models. The Structure-X approach, as we have shown here, suggests that it can cut the prediction error of standard structural models by half or more, while still maintaining sufficient lead time to make the forecast worthwhile. How does this work? It reduces the error in the structural model in at least two important ways. First, the expert judgements allow the incorporation of local trends, which supplement the national trends captured by the referendum model. Second, the inclusion of the expert index (X) into the calculation helps overcome the omitted independent variables problem which the structural model faces. In addition to these strengths, the Structure-X models are simple to derive. What do they tell us for 2018? It seems clear that the Democrats will take command of the House. This forecast of a strong Democratic wave for the House implies a reliable base for the party to move against the Republican juggernaut. ■

NOTES

1. We absolve Stuart Rothenberg and Nathan Gonzales of any errors we made, albeit inadvertently, in the use of their fine reportage.
2. For example, in 2014 Democrats lost 50% of the six seats where they were favored compared to the 43% they lost in the pure toss-up category. And in 2006, Republicans lost 60% of seats they were favored to win compared to 67% of the pure toss-up seats

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